

Message Text

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S/S - RGAMBLE

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FM SECSTATE WASHDC

TO AMEMBASSY LUSAKA

S E C R E T STATE 192663

EXDIS

E.O. 11652: GDS

TAGS: PFOR, ZA, US

SUBJECT: SECRETARY'S MEETING WITH ZAMBIAN FOREIGN
MINISTER MWALE, AUGUST 2

1. MWALE TOLD SECRETARY THAT HE HAD REQUESTED THIS MEETING TO COMPARE NOTES ON SOUTHERN AFRICA AND TO APPRISE HIM OF REASONS FOR ZAMBIA'S ACTIONS IN SECURITY COUNCIL. HE SAID THAT ZAMBIA HAD HAD TO TAKE ACTION ON LATEST SOUTH AFRICAN INCURSION, FOLLOWING 13 PREVIOUS ONES, BUT THAT IT HAD NOT WANTED TO DISTURB ONGOING US-SOUTH AFRICAN NEGOTIATIONS. MWALE SAID IT HAD BEEN OBVIOUS FROM SOUTH AFRICAN COMMENTS IN SC THAT GSA HAD NOT KNOWN ABOUT ITS TROOPS' ACTIONS IN ZAMBIA OR HAD LOST CONTROL OVER THEM. THE ZAMBIAN GOVERNMENT HAD APPRECIATED THE TRIP MADE BY ASSISTANT SECRETARY SCHAUFLE TO INFORM THE CONCERNED COUNTRIES ABOUT THE KISSINGER-VORSTER TALKS, FULLY SUPPORTED THE SECRETARY IN HIS DEALINGS WITH THIS DIFFICULT PROBLEM, AND WISHED HIM WELL. HE NOTED THAT THERE HAD BEEN A CONSENSUS IN FAVOR OF THE SECRETARY'S EFFORTS AT THE RECENT OAU CONFERENCE IN MAURITIUS AND THAT NO OPPOSITION HAD BEEN

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VOICED DURING THE MEETING. IT WAS IMPORTANT TO SHOW SOME

PROGRESS IN THIS ENDEAVOR, HOWEVER, AND SOUTH AFRICA, WHICH HAD NO SUPPORT IN SC, MUST BE SPOKEN TO SEVERELY, AS A REPETITION OF THE JULY 14 INCIDENT COULD REALLY UPSET THINGS.

2. SECRETARY TOLD MWALE THAT ZAMBIA'S POSITION ON THE UNSC PROCEEDINGS WAS COMPLETELY UNDERSTANDABLE AND THAT IT HAD SHOWN GREAT WISDOM IN ITS HANDLING OF THE COMPLAINT. SOUTH AFRICA HAD BEEN SEVERELY WARNED ABOUT INCURSION AND SECRETARY WAS CONFIDENT THERE WOULD BE NO REPETITION. THE US POSITION IN THE SC HAD BEEN TAKEN TO KEEP OPEN THE POSSIBILITY OF NEGOTIATIONS, WITHOUT REGARD TO THE MERITS OF THE ISSUE, AS THE NEXT FEW MONTHS WOULD BE CRITICAL FOR THE USG'S PRESENT EFFORTS IN WHICH WE ARE DETERMINED TO PERSEVERE.

3. SECRETARY SAID THAT ONE OF HIS PRINCIPAL WORRIES NOW WAS WHETHER THE BLACK AFRICAN LEADERS WOULD GO ALONG WITH HIM IN HIS EFFORTS, OR WHETHER THEY WOULD INSIST RIGHT AWAY ON GREATER CONCESSIONS THAN WERE IMMEDIATELY OBTAINABLE. HE ASKED MWALE TO CONVEY THIS CONCERN TO PRESIDENT KAUNDA. IN GENERAL HE HAD FOUND THAT THE BLACK AFRICAN COUNTRIES WERE SHOWING GREAT WISDOM. HE HAD BEEN PLEASANTLY SURPRISED AT THE SUPPORT EXPRESSED BY NIGERIA'S GARBA DURING HIS RECENT VISIT AND WONDERED IF ZAMBIA RESPONSIBLE FOR IT (MWALE REPLIED ZAMBIA HAD BEEN IN CLOSE TOUCH WITH NIGERIA ON THIS SUBJECT). SECRETARY NOTED THERE IS ALSO DOMESTIC SUPPORT FOR PRESENT POLICY ON AFRICA. GALLUP POLL HAD SHOWED 62 PERCENT FAVORABLE TO LUSAKA SPEECH, EVEN THOUGH MAIL HAD BEEN CRITICAL.

4. SECRETARY INFORMED MWALE THAT HE WOULD BE MAKING AN IMPORTANT SPEECH IN BOSTON THAT NIGHT ON AFRICA, THAT HE WAS THEN GOING ON TO LONDON TO DISCUSS SUBJECT THERE, THAT HE WOULD BE SENDING ASSISTANT SECRETARY SCHAUFLE TO AFRICA AGAIN TO KEEP IN TOUCH WITH PRESIDENTS KAUNDA AND NYERERE, AND THAT HE MIGHT GO TO AFRICA AGAIN HIMSELF, BUT ONLY IF DEFINITE PROGRESS COULD BE SHOWN.

5. IN REPLY TO SPECIFIC QUESTIONS BY SECRETARY, MWALE EXPRESSED OPINION THAT IT WOULD BE BEST FOR SECRETARY NOT
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TO MEET WITH VORSTER IN SOUTH AFRICA, IF A SECOND MEETING WERE TO MATERIALIZE, EVEN IF MEETING WAS FOLLOWED BY TRIP TO OTHER AFRICAN COUNTRIES. HE THOUGHT EUROPE WAS A BETTER VENUE. ON NAMIBIA NEGOTIATIONS, HE SAID SECURITY PROBLEMS WOULD MAKE SWAPO PARTICIPATION DIFFICULT IN NAMIBIA AND THAT THESE TALKS HAD BETTER BE MOVED ELSEWHERE, POSSIBLY EUROPE, IF SWAPO WERE TO TAKE PART IN THEM.
KISSINGER

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